

## **Corporate Resources**

## **Democratic Services**

## TO COUNCILLOR:

G S Atwal E R Barr L A Bentley Miss A R Bond G A Boulter J W Boyce Mrs L M Broadley F S Broadley D M Carter (Deputy Mayor)

Mrs K M Chalk Miss M V Chamberlain M H Charlesworth M L Darr B Dave R F Eaton Mrs L Eaton R E Fahev D A Gamble

Mrs S Z Haq (Mayor) J Kaufman Dr T K Khong Mrs H E Loydall K J Lovdall Mrs S B Morris R E R Morris R H Thakor

Dear Councillor et al

I hereby SUMMON you to attend a meeting of the COUNCIL to be held at the COUNCIL OFFICES, STATION ROAD, WIGSTON on TUESDAY, 20 JUNE 2017 at 7.00 PM for the transaction of the business set out in the Agenda below.

Yours faithfully

Council Offices Wigston 12 June 2017

**Mark Hall** Chief Executive

ITEM NO. <u>AGENDA</u> PAGE NO'S

## 1. Calling to Order of the Meeting and Prayers

The meeting of the Council will be called to order to receive Her Worship The Mayor and Deputy Mayor.

Members, Officers and those otherwise in attendance are asked to remain standing whilst the meeting is led in prayer by the Chaplin.

## 2. **Apologies for Absence**

## 3. **Declarations of Interest**

Members are reminded that any declaration of interest should be made having regard to the Members' Code of Conduct. In particular, Members must make clear the nature of the interest and whether it is 'pecuniary' or 'non-pecuniary'.

## 4. Reading, Confirmation and Signing of Minutes











To read, confirm and sign the Minutes of the previous meeting of the Council in accordance with Rule 17 of Part 4 of the Constitution.

## a) Minutes of the Annual General Meeting of the Council held on Tuesday, 16 May 2017

The Minutes of the Annual General Meeting of the Council held on Tuesday, 16 May 2017 shall follow in an Agenda Update issued ahead of the meeting of the Council in due course.

## b) Minutes of the Meeting of the Council held on Tuesday, 23 May 2017

The Minutes of the meeting of the Council held on Tuesday, 23 May 2017 shall follow in an Agenda Update issued ahead of the meeting of the Council in due course.

## 5. Action List

To read, confirm and note the Action List arising from the previous meeting of the Council held on Tuesday, 23 May 2017.

The Action List (if any) arising from meeting of the Council held on Tuesday, 23 May 2017 shall follow in an Agenda Update issued ahead of the meeting of the Council in due course.

## 6. Motions on Notice

To consider any Motions on Notice in accordance with Rule 12 of Part 4 of the Constitution.

## 7. Petitions, Deputations and Questions

To receive any Petitions and, or, Deputations in accordance with Rule 24 of Part 4 of the Constitution and to answer any Questions on Notice in accordance with Rule 11 of Part 4 of the Constitution.

Members are reminded that in accordance with Rule 11.1 of Part 4 of the Constitution, questions can be asked of the Leader of the Council and the Chair of a Committee without notice upon an item of the report of a Committee when that item is being receiving or is under consideration by the Council.

## a) Future Use of the Old Swimming Pool Site, Oadby Petition

## 1 - 14

## 8. Mayor's Announcements

## a) List of Official Mayoral/Deputy Mayoral Engagements

An update List of Official Mayoral/Deputy Mayoral Engagements shall follow in an Agenda Update issued ahead of the meeting of the Council in due course.

## 9. Leader's Statement

## 10. Local Government Association (LGA) Peer Challenge Report

Report of, and to be Presented by, the Chief Executive.

The report and appendices shall follow in an Agenda Update issued ahead of the meeting of the Council in due course.

## 11. Organisational Structure Update

**15 - 17** 

Report of, and to be Presented by, the Director of Services / Monitoring Officer.

## **12.** Bushloe Developments Limited - Proposed Governance

18 - 20

Report of, and to be Presented by, the Interim Chief Finance Officer (Section 151 Officer)

## 13. Proposed 3G Pitch in South Wigston, Horsewell Lane Pavilion, Wigston and Other Leisure Facilities

21 - 24

Report of, and to be Presented by, the Planning, Development and Regeneration Manager.

## 14. Receiving of Minutes for Information

The Council will receive the minutes from the meetings of the belowmentioned Committees, Boards, Panels, Forums, Working Groups and Outside Bodies for the purposes of information in accordance with Rule 17 of Part 4 of the Constitution.

## a) Minutes of the Development Control Committee held on Thursday, 13 April 2017

The Minutes of the Development Control Committee held on Thursday, 13 April 2017 shall stand as an item to be received at the next meeting of the Council due to be held on Tuesday, 05 September 2017.

## For more information, please contact:

## **Democratic Services**

Oadby and Wigston Borough Council Council Offices Station Road, Wigston Leicestershire LE18 2DR

**t:** (0116) 257 2643

**e:** democratic.services@oadby-wigston.gov.uk

## Agenda Item 7a

Future use of the Old Swimming pool Site:

bring forward their design proposals that include Housing development. Furthermore we reaffected residents and the Oadby Residents Forum as a matter of urgency before the officers on the future use of the Old swimming Pool site. The Council has failed to consult the Residents Forum on this matter. We urge the Council to reconsider this decision and consult the We the residents of Oadby are very concerned that Lib Dem councillors have agreed the inclusion of Housing development in any design scheme that officers will now bring forward quest that this site be used for recreation/community purposes only.

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Future use of the Old Swimming pool Site

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**Council** 

Tuesday, 20 June 2017

Matter for Information and Decision

Title: Organisational Structure Update

Author: Anne Court (Director of Services & Monitoring Officer)

## 1. Introduction

This report is to inform Members of the progress to date on finalising permanent arrangements for the senior organisational structure and delivery of services, as recommended by the Peer Challenge Review ("the Peer Challenge") and the Investors In People (IiP) report. The proposals will provide resilience for the challenges local government faces in future delivery of modernised services.

## 2. Recommendations

- 2.1. That Members note the proposed permanent arrangements for the senior organisational structure.
- 2.2. That Members approve the principle of a shared building control service with other Leicestershire Borough and Districts to deliver resilience.

## 3. Information

3.1. At management level, for various reasons throughout the past 2 years it has not been possible to establish permanency to some key senior positions. Whilst this has been a testing time, it has not prevented the organisation from continuing to deliver services on a day to day basis.

In addition services have been developed during this period with some major redesigns taking place such as transforming the whole of the customer services offer; transforming the leisure and health and well being service; complete refurbishments and energy efficient improvements to Council owned housing estates and new initiatives such as setting up a Local Housing Company to provide housing within the Borough.

3.2. The organisation is now in a position to recruit to those managerial posts which have been filled by either internal or external interim appointments. An advertisement for a permanent Director of Finance and Transformation was published last week with interviews scheduled for mid-July; these will be by a Member/officer panel. This post will be full time and will not only fulfil the statutory Chief Financial Officer post but will also take on the lead role in service redesign, better and wider use of ICT, asset management and procurement in order to drive down costs, improve productivity and ensure that services continue to meet the needs of residents.

In addition to the managers for finance, revenues and benefits and business transformation reporting to the Director so will the manager for planning, development and regeneration, as this links into transformation particularly from the regeneration and delivery of major capital projects and s106 Agreement funds. The addition of a full time permanent Director will help spread the responsibilities of the

Senior Management team (SMT).

- 3.3. The second tier management level is now also in a position to be made permanent. Over the past 2 years the service managers and those who have acted as interims for absent posts have worked well with SMT in a positive relationship to continue to deliver all services and deliver efficiencies, during a testing time.
- 3.4. The feedback from the Peer Challenge is that managers' feels developed through the organisation and are supportive of each other. SMT wish to acknowledge the additional responsibility these service managers have undertaken and the positive contribution they have made by formalising these service managers as the second tier management across the organisation. This will need to be reflected in appropriate management pay scales and job titles to assert their seniority. The costs can be met through existing budget savings. Where necessary permanent recruitment will now take place. The interim management of the community service will assist with the permanent recruitment to that post whilst continuing to provide support to major housing projects and particularly the setting up of a Local Housing Company for the remainder of this financial year.
- 3.5. Over the past 2 years, legal services have been provided by North West Leicestershire District Council as an interim measure, this relationship has worked well, however it is now considered it is in the interests of the organisation to bring the service back in house with the recruitment of a manager to oversee the provision of legal and associated services. This post will support and develop existing staff and support to the Monitoring Officer. The additional managerial post will also provide resilience across the overall management structure, by having 8 second tier managers.
- 3.6. The final service areas of these managers are in the process of being finalised, for example there has been some redesigning to support the transformation agenda and provide capacity for project work. A dedicated and focussed resource is being evolved and developed to continue the customer services digital transformation, managing the outsourced ICT partnership and providing project support across the organisation as well as identifying where expert external support to projects is needed to be built into project costs. The final service structures will be reported to a future Change Management Committee which oversees organisational change. Thereafter structure charts for each service area will be provided to all Members with key contact details included.
- 3.7. The above proposals have taken on board the recent Peer Challenge review recommendations that a fully functioning management structure will help spread responsibilities and the Council needs to increase investment in resources to achieve the modernisation agenda, particularly in terms of management capacity to deliver projects.
- 3.8. In terms of service delivery, the Council delivers services through a combination of arrangements which include direct, contracted, shared or delegated. In recent years there has been a number of services which it has tendered or contracted such as leisure, payroll, and very recently, cleaning services, all of which have/will provide significant savings. There are also a number of services which are provided through either shared arrangements or delegation and these include ICT, economic development and land charges. These arrangements are kept under review and as can be seen from above with legal services, where it is felt appropriate these will be brought back in-house.

3.9. At present, a shared or delegated building control service is being initialled explored as despite the dedicated staff, the service has a lack of resilience with no success in being able to recruit and is running at a significant loss. The external review of building control in 2014 recommended that alternative options to in-house provision be explored due to the lack of a critical mass, such alternatives included outsourcing to a private sector consultancy, reduce the service to a minimum statutory service or collaborate with other Local Authorities.

With the introduction of a private sector alternative to building control inspectors in recent years, this has provided a challenging market for building control services resulting in Local Authorities experiencing a significant reduction in market share and subsequently fee income. In recent months, discussions have taken place across Leicestershire on shared arrangements with one or more authorities and proposals are being worked up. It is considered that such an arrangement would provide resilience and a critical mass to be competitive with the private sector market.

3.10. In the past year there has been a significant recruitment drive to replace interim workers across the organisation with permanent staff. This has been very successful to date and there less than a handful of interim posts, which are either providing project support and whose duration has a timescale or they are short term posts to cover whilst recruitment takes place or for example maternity cover

## **Background Documents:-**

None.

Email: anne.court1@oadby-wigston.gov.uk Tel: (0116) 257 2602

Implications	
Financial (CR)	The cost of any restructure will be met from the current establishment budget plus efficiencies and savings which the new structure will bring.
Legal (AC)	No significant legal implications.
Risk (AC)	CR8 - Organisational Transformational Change.
Corporate Priorities (AC)	The organisational change will deliver effective service provision.
Vision and Values (AC)	The organisation change will enable the Council to further its values in relation to accountability, teamwork, innovation and customer focus.
<b>Equalities</b> (AC)	The Council is an 'Equal Opportunities' employer.
	Equality Assessment:-
	☐ Initial Screening ☐ Full Assessment ☐ Not Applicable

## Agenda Item 12



Council

Tuesday, 20 June 2017

**Matter for Decision** 

Title: Bushloe Developments Limited – Proposed Governance

Author: Martin Hone (Interim Chief Finance Officer / Section 151 Officer)

## 1. Introduction

- 1.1 At its meeting on 23 May 2017, the Council agreed that a Council owned housing and property development company should be created to build houses for rent and for sale and other property development.
- 1.2. The purpose of this report is to agree the governance arrangements to ensure that the activities of the Company support the Council's strategies and wider ambitions for the communities it serves.
- 1.3. With regard to the governance arrangements, it is proposed that a Council Advisory Board would be responsible for ensuring the company delivered housing development in accordance with the agreed business plan and would receive performance reports at regular intervals.

## 2. Recommendations

That Members agree to the creation of an Advisory Board comprising of the Leader of the Council, two other Councillors, the Chief Executive and the Chief Finance Officer / Section 151 Officer to oversee the activities of Bushloe Developments Ltd.

## 3. Information

- 3.1. It is proposed that the Council create an Advisory Board to ensure that the activities of the Company support the Council's strategies and wider ambitions for the communities it serves. The Advisory Board would consist of the Leader of the Council, two other Councillors, the Chief Executive and the Chief Finance Officer / Section 151 Officer.
- 3.2. The Advisory Board would be responsible for agreeing the Company's annual Business Plan as well and approving any variations to its delivery. In addition, the Board would be responsible for reporting and recommending to Council:
  - General oversight of the Company;
  - Monitoring of the Business Plan;
  - Any variations to the delivery of the Business Plan;
  - Receiving regular performance reports;
  - Disposal of Council land to the Company;
  - Development schemes;
  - Council Loans to the Company; and
  - The appointment and removal of Directors.
- 3.3. It must be stressed that the Board would have no decision-making powers it would

only be able to make recommendations to Council, where the final authority would lie.

- 3.4. At the same time, The Council recognises the independence of the Board of Directors which, as long as the company remains solvent, has an overriding duty to act in the best interests of the company. While noting this point, the Council must ensure that the following principles to apply to its wholly-owned company:
  - Processes and governance are in place to support accountability and scrutiny
    mechanisms which annually provide comfort to the Council that the company
    is governed appropriately and also is financially well managed and solvent;
  - The Council and the Company should continually ensure that the Company supports the strategic goals of the authority and that Performance Targets set by the Council for the Company are relevant and aligned. The method and arrangements for review of the targets and performance, together with Budget approval, will be a role for the Council Advisory Board;
  - Council agreement to the appointment of individual Directors of the Board will be sought by the Company via the Council Advisory Board;
  - The Company will be required to engage annually with the Council Advisory
    Board to complete a review of strategic alignment, Performance Target
    setting for the forthcoming year and a review of performance against the
    previous year's targets, recognising that poor performance may result in a
    reduction of investment by the Council in the Company's activities. This will
    normally coincide with the preparation of the Budget for the forthcoming year
    and be approved by the Council; and
  - The Company will be required to provide an Annual Report on the Company's
    activities to the Council Advisory Board each year. The report will also include
    the extent to which any specific Performance Targets for the year have been
    met, and records of attendance for Directors at Board meetings.
- 3.5. It is envisaged that the Board would need to meet four times each year.

## **Background Documents:-**

None.

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Implications	
Financial (CR)	Good governance is essential to the financial success of the company.
Legal (AC)	No implications.
Risk (MHo)	CR4 Reputational Damage - Both success and failure of the company have the ability to change the way in which the Council is viewed.  CR6 Regulatory Government - Changes in Government legislation may affect the way in which the company operates in the future.  CR9 Economy and Regeneration - The company will be effected by both up and downturns in the economy.
Corporate Priorities (MHo)	The new Housing Company will seek to address the Council's Corporate Priorities by using modern methods of construction including the highest levels of energy conservation, providing green and safe places for people to live.
Vision and	The new Housing Company will seek to work within the Council's

Values (MHo)	chosen Vision and Values and will adopt innovative solutions to provide new housing in the Borough.
Equalities	No implications.
(MHo)	Equality Assessment:-
	☐ Initial Screening ☐ Full Assessment ☐ Not Applicable



Council

Tuesday, 20 June 2017

Matter for Information and Decision

Title:

Proposed 3G Pitch in South Wigston, Horsewell Lane Pavilion, Wigston and Other Leisure Facilities

**Author:** 

Adrian Thorpe (Planning, Development and Regeneration Manager)

## 1. Introduction

This report concerns the means of bringing forward a 3G pitch facility in South Wigston, together with information on progress towards the provision of a new pavilion at Horsewell Lane and a general update regarding other leisure facilities.

## 2. Recommendations

- 2.1. It is recommended that Members approve the use of funding via the Section 106 Agreements in order to build a 3G All Weather sports pitch at South Wigston High School, subject to appropriate terms being agreed between the Council, South Wigston High School and the Council's leisure contractor.
- 2.2. That the other aspects of the report are noted.

## 3. Context and Background to the Project for a 3G Pitch

- 3.1. For some time it has been recognised that there is a need for a Third Generation Artificial Grass Pitch in either Wigston or South Wigston and this has been evidenced by the Council's draft Playing Pitch Strategy. An all weather pitch (AWP) will enable sports clubs and other groups to train and play matches in all weathers. Grass pitches in the Borough are not always available due to water-logging during heavy rainfall periods and this can lead to matches and training sessions having to be postponed.
- 3.2. An AWP can be divided up into three and let out on an hourly basis. This will enable local football clubs to develop more teams and in particular develop junior sides. Currently many grass pitches in the Borough are booked to capacity, which means that sport aspirations are being restricted. The AWP can also enable the development of other sports. Floodlighting will enable evening training and matches to take place during the spring, autumn and winter months and allow a much longer season for sport development.

## 4. 3G Pitch Project Details

- 4.1. Various locations have been considered for the location of an AWP including Horsewell Lane Recreation Ground and on open space associated with new residential development at Pochin's Bridge. However these have been discounted because of the close proximity of residential premises in the case of the former and because of issues of security with the latter.
- 4.2. The preferred location has been found to be at South Wigston High School because

it fits most with the requirements considered important for the following reasons:

- The school grounds have plenty of space in which to locate the facility, well related to the school buildings and the adjacent Parklands Primary School and well away from residential premises;
- The pitch can be sited next to the indoor sports facility and therefore have easy access to its existing changing and shower facilities;
- The school has plenty of onsite car parking and opens up the large hard surface playground for parking when necessary for large events;
- The school is keen to have a 3G pitch because more children at the school want to participate in sport than they have facilities;
- The school has an aspiration to open its sports and leisure facilities more widely to the surrounding community and is already working closely with Leicester, Leicestershire and Rutland Sport to achieve this; and
- The school would like to offer increased sports facilities for its pupils, their parents and the wider community to promote a healthy lifestyle.
- 4.3. A legal agreement would be required to be drawn up between the Council and the school to enable the following:
  - that the pitch is available during evenings, weekends and in school holidays for the local community and local sporting groups in accordance with the Council's wishes
  - that a 'sinking' fund for future maintenance and repair of the facility is set up
  - the profit share arrangement to establish the level of the profit that the Borough Council will receive from the lettings of the facility
  - the management arrangement for the facility to be established through the Council's leisure contractor (currently SLM who manage other sports venues in the Borough) together with how the management costs will be met.

## 5. Funding for the 3G Pitch

- 5.1. The cost of a 3G All Weather Pitch is estimated to be approximately £680,000 based upon generic costs provided by Sport England and this cost can be met using the following appropriate Section 106 contributions:
  - £446,000 Section 106 12/00313/FUL for Station Road, Sports provision (new doctors' surgery and housing development on the former South Leicestershire College site);
  - £150,000 Section 106 16/00025/FUL, Abington House, Station Road (Wigston Academy);
  - £84,000 Capital element of Station Road open space Section 106

## Total = £ 680,000

5.2. In addition, the Council will also seek to identify appropriate S106 funding to increase changing and shower facilities should this be necessary to support the AWP.

## 6. Horsewell Lane Pavilion, Wigston

6.1. Currently a tendering process is being prepared in respect to a Design & Build package to bring forward a new pavilion to replace the existing building. The floor plan produced by architects CPMG is to be used but modified to now include 2 community rooms, one of 70sq m and the other of 30sq m. The specification

includes energy saving features such as solar panels.

6.2. Funding for the new pavilion of up to £660,000 is to be found from the Capital Programme 2017/18 but where possible appropriate Section 106 monies will also be used.

## 7. Pochin's Bridge, South Wigston

Using appropriate Section 106 funding the open space at Pochin's Bridge could be developed for an informal grass pitch and country park type element with trees, planting and walkways.

## 8. Oadby

The Council will work with Oadby Owls and the County FA etc to look at sites for a 3G pitch within the Oadby area. This support will be 'in kind' because no S106 funding is currently available to spend on such facilities in Oadby. However, the Oadby Owls Football Club is a well supported and established club and well placed to draw down any available funding themselves from the County FA. This is likely to be assisted by the fact that FA funding will not be required elsewhere in the Borough if the Council can use S106 funding to provide an AWP at South Wigston High School.

## 9. Conclusion

- 9.1. The use of the funds available under these Section 106s, as described above, for the installation of a 3G AWP at South Wigston High School would be an appropriate expenditure under these agreements and would mean that the funds could be expended in a timely fashion. The facility would benefit the communities of South Wigston and Wigston and would provide an additional facility for the pupils of the school.
- 9.2. If managed by the Council's leisure contractor the effective management and ability of the facility to maximise income would be secured, which would provide the opportunity to generate an income to the Council through a profit share arrangement.
- 9.3. Ongoing work will be undertaken to ensure that appropriate Section 106 monies are used in order to bring forward the other initiatives outlined in this report.

## **Background Documents:-**

None.

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Implications	
Financial (CR)	The 3G AWP can be funded in its entirety using relevant Section 106 funds. A profit share arrangement will establish the level of the profit that the Borough Council will receive from the lettings of the facility. A decision as to whether to 'opt to tax' new leisure facilities will be taken by the Chief Financial Officer on a project by project basis.
Legal (AC)	A legal agreement will be drawn between the Council and South Wigston High School, and it is proposed that the Council's leisure

	contractor (currently SLM) will operate the AWP
Risk (AT)	Corporate Risk 1 Decreasing Financial Risk - Section 106 money will be used, a sinking fund established and a profit share arrangement established which will mitigate financial risk to the Council.  Corporate Risk 4 Reputation Damage - These projects enable the Council to ensure that S106 money is spent in a timely manner. There is evidence to support the need for the provision of a 3G pitch in Wigston or South Wigston.
Corporate Priorities (AT)	The proposed 3G AWP will assist in delivering effective service provision. This will further all of the other corporate priorities, particularly balanced economic development and green and safe places.
Vision and Values (AT)	The proposed 3G AWP will enable the Council to further its values in relation to customer focus and innovation.
<b>Equalities</b> (AT)	Community and stakeholder consultation and involvement are key to the success of the 3G AWP project and the provision of a new pavilion at Horsewell Lane and several consultation processes have taken place. An Equality Impact Assessment has previously been completed in respect of a 3G pitch in the area. This will be revisited in respect of the provision of a 3G pitch at South Wigston High School, once appropriate terms have been established.
	Equality Assessment:-  Initial Screening